



LONDON POLICE SERVICES BOARD

Public Agenda

Meeting: Thursday, March 21, 2024
Hybrid: 3:00 p.m.
In Person: Executive Boardroom, Police Headquarters – 601 Dundas Street
Virtual: Teams

1. **Call Meeting to Order** Chair
2. **Disclosure of Interest** Chair
3. **Introduction of New Business** Chair
4. **Minutes of the February 14th, 2024 Public Meeting** Chair
5. **2023 Joint Forces Operations (JFO) Report** Deputy Chief Bastien
6. **2023 Internal Task Forces - Adequacy Standards Report** Deputy Chief Bastien
7. **2023 Mandatory Annual Report – Missing Persons** Deputy Chief Bastien
8. **2023 Fourth-Quarter Business Plan Progress Report** Deputy Chief McIntyre
9. **CID Presentation – Sexual Assault and Child Abuse Section and the Victim Advocate Case Review Program** Deputy Chief Bastien
10. **Tactical Training Report** Chief
Document to Follow
11. **Public Correspondence** Chair
12. **Anti-Racism Advisory Panel Verbal Update** Chair
13. **Chair Verbal Update** Chair



LONDON POLICE SERVICES BOARD

Public Agenda

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|---|-----------|
| 14. Administrator Verbal Update | J. Foster |
| 15. LPA Verbal Report | R. Robson |
| 16. New Business | Chair |
| 17. Next Public Meeting LPSB – <u>Thursday April 18, 2024</u> | Chair |
| 18. Adjournment | Chair |



LONDON POLICE SERVICES BOARD

MINUTES OF THE PUBLIC MEETING

February 14, 2024

Commencing at 12:43 p.m.

Hybrid: Executive Boardroom and Teams

PRESENT:

In Person:

A. Chahbar, Chair; M. Walker, Vice Chair; S. Stevenson, R. Gauss and J. Morgan (12:43 – 1:12 p.m.), Board Members; T. Truong, Chief of Police; T. McIntyre, Deputy Chief of Police, Administration; P. Bastien, Deputy Chief of Police, Operations; P. Malone, Senior Director of Legal Services; P. Reynolds, Detective Superintendent; A. Krygsman, Detective Inspector; A. Steele, Detective Sergeant; J. Noel and S. Travis, Inspectors; P. Testa, Staff Sergeant; K. Forbes, Communications Strategist; D. Wu, Research Planner Analyst; S. Santos, Executive Assistant to the Chief; J. Foster, Administrator; M. Coleman, Administrative Assistant; and members of the community and media.

Virtual:

N. Branscombe and S. Lehman, Board Members; R. LeClair, M.C.S.C.S. Zone 6 Advisor; R. Lovecky, Senior Director of Financial Services; J. Graham, Director of Financial Services; L. Ferrier, Senior Director of Human Resources; S. Guilford, B. Berg and B. Harvey, Superintendents; C. Churney, Detective Inspector; D. Pratt, Inspector; M. Wright, Sergeant; J. McNabb, Constable; R. Prete, S. Phan and D. Gendron, Financial Services; and members of the community and media.

1. Meeting Called to Order

Chair Chahbar shared that the LPS Auxiliary Graduation was held on January 31st, 2024, attended by Chair Chahbar, Members Branscombe, Stevenson and Gauss, Ms. Foster and Ms. Coleman. These 9 new Auxiliary Constables were the first class to receive LPS badges. It was a great turnout to the celebratory event and a terrific cross section of amazing, committed volunteers joining the LPS.

2. Disclosures of Interest – None

3. New Business – None

4. Minutes of the January 18th, 2024 Public Meeting

MOVED BY: R. Gauss
Seconded by: M. Walker

“That the Board approves as presented minutes of the January 18th, 2024 public meeting.”

CARRIED

5. 2024 Police Governance Membership Fees

MOVED BY: R. Gauss
Seconded by: M. Walker

“That the Board approves 2024 membership fees to the Ontario Association of Police Service Boards (OAPSB) - \$7,341.52, OAPSB Zone 6 - \$75, and the Canadian Association of Police Governance (CAPG) - \$2,731.05, for a total of \$10,147.57.”

CARRIED

6. SIU Investigation

MOVED BY: S. Stevenson
Seconded by: R. Gauss

“That the Board receives for informational purposes an S.I.U. report.”

CARRIED

7. Collection of Identifying Information in Certain Circumstances

MOVED BY: R. Gauss
Seconded by: S. Stevenson

“That the Board receives for informational purposes the 2023 Collection of Identifying Information in Certain Circumstances (O. Reg. 58.16) Report.”

CARRIED

8. 2023 Sexual Assault Investigation Report

Vice Chair Walker asked the reason for certain cases not meeting the mandate for review.

MOVED BY: M. Walker
Seconded by: R. Gauss

“That the Board invite to a future LPSB meeting an LPS member as determined by Deputy Chief Bastien, to speak about LPS’s Victim Advocate Case Review Program in relation to the 2023 Sexual Assault Investigation Report.”

CARRIED

MOVED BY: S. Stevenson
Seconded by: M. Walker

“That the Board receives for informational purposes the 2023 Sexual Assault Investigation Report.”

CARRIED

9. Problem Oriented Policing Initiatives

MOVED BY: S. Stevenson
Seconded by: R. Gauss

“That the Board receives for informational purposes the 2023 Problem Oriented Policing Initiatives Report.”

CARRIED

10. 2023 Crime, Call and Public Disorder Analysis Report

MOVED BY: S. Lehman
Seconded by: N. Branscombe

“That the Board receives for informational purposes the 2023 Crime, Call and Public Disorder Analysis Report.”

CARRIED

11. Service Complaints

Deputy Chief Bastien introduced two service complaints. Chief Truong expressed that if the 2024 – 2027 budget request is approved the new service model will provide the resources that are needed to resolve or avoid these types of complaints.

MOVED BY: S. Stevenson
Seconded by: S. Lehman

“That the Board receives for informational purposes the Service Complaints Report.”

CARRIED

12. Anti-Racism Advisory Panel Verbal Update

Chair Chahbar shared the following updates from the last Panel meeting February 7th:

- The Panel continues to meet on the first Wednesday of each month;
- The Board approved the Panel’s revised Terms of Reference document at their January 2024 meeting;
- The Panel has provided to LPS Administration their insight and suggested areas of focus in relation to The Ontario Human Rights Commission’s Framework for Change to Addressing Systemic Racism in Policing;
- The Panel has requested a second LPSB member join the Panel; and
- The Panel will also contemplate at their next meeting, March 6th, recruitment of an Indigenous community member to fill that experiential gap.

MOVED BY: R. Gauss
Seconded by: S. Stevenson

“That the Board receives Chair Chahbar’s monthly verbal update related to the work of the Anti-Racism Advisory Panel.”

CARRIED

13. Mental Health and Addictions Advisory Panel Verbal Update

Vice Chair Walker shared an update that the Panel's primary focus is on action.

MOVED BY: R. Gauss
Seconded by: S. Stevenson

“That the Board receives Vice Chair Walker’s monthly verbal update related to the Mental Health and Addictions Advisory Panel.”

CARRIED

14. Chair Verbal Update

Chair Chahbar provided an update on the deputy chief recruitment process, which is well underway. He will provide more information when able.

MOVED BY: R. Gauss
Seconded by: N. Branscombe

“That the Board receives Chair Chahbar’s monthly verbal update related to business of the Board.”

CARRIED

15. Administrator Verbal Update

Ms. Foster shared that the LPSB and other boards across the province continue to ready themselves for the impending Community Safety and Policing Act (CSPA) which has an In Force date of April 1, 2024. Along with Vice Chair Walker and Members Stevenson and Gauss, she will be attending the CSPA Summit at the end of this month.

MOVED BY: R. Gauss
Seconded by: S. Stevenson

“That the Board receives Ms. Foster’s verbal update related to Board business.”

CARRIED

16. National Summit on Combating Auto Theft

MOVED BY: R. Gauss
Seconded by: S. Stevenson

“That the Board receives for informational purposes Chief Truong’s verbal report related to the National Summit on Combating Auto Theft and related presentation from Detective Inspector Krygsman and Detective Sergeant Steel.”

CARRIED

17. Next Public LPSB Meeting – Thursday, March 21st, 2024

18. Adjournment

MOVED BY: M. Walker
Seconded by: R. Gauss

“That the Board adjourn the Public Meeting.”

CARRIED

Time Adjourned: 2:14 p.m.

Ali A. Chahbar, Chair
London Police Services Board
Approved and Signed March 21, 2024



LONDON POLICE SERVICES BOARD

“Deeds Not Words”

To: Chair and Members of the London Police Services Board

Date: March 8, 2024

Subject: **2023 Joint Forces Operations (JFO) Report**

Report # 24-27

Board Action:

- Update / Information Purposes Only
- Seeking Input
- Seeking Decision
- Evaluation

Synopsis: The attached report is required by the Adequacy Standards Guideline LE-009 and London Police Services Board policy 012. It provides information on the partnerships or Joint Forces Operations (JFO) in which the London Police Service was engaged in 2023. The report indicates where the procedures that address the approval process and accountability mechanisms that govern JFOs are located, the cost to the LPS of each JFO and whether they achieved their performance objectives.

Background: The London Police Service has a long history of partnerships with many police services and other organizations to combat multi-jurisdictional organized crime. These JFOs are essential for an effective and efficient police service. The sharing of information and resources is required to effectively combat sophisticated organized crime.

Financial Implications: Some of the JFO arrangements include reimbursement to the LPS for participating officer's salaries, benefits, and equipment. The JFOs that do not include direct financial reimbursement are still a benefit to the LPS through the sharing of human resources, equipment, and information to combat the multi-jurisdictional nature of organized crime.

Recommendation(s): That the Board receives the attached report.

PREPARED BY: Chris Churney, Detective Inspector, Criminal Investigation Division

SUBMITTED BY: Paul Bastien, Deputy Chief – Operations

Attachment: 2023 - Joint Forces Operations Report

2023 - Joint Forces Operations Report

London Police Services Board Policy 012 and Adequacy Standard LE-009 requires the Chief of Police to report on Joint Force Operations (JFOs) conducted by the London Police Service (LPS). This report will illustrate compliance with that policy.

Part 1: Performance Indicators:

The London Police Service participates in several Joint Force Operations involving police services from across the province. The procedures that address the approval process and accountability mechanisms for joint forces operations are contained in the Criminal Investigation Management Plan. All JFOs that are anticipated to require significant resource allocations and/or extended timelines are supported by a Memorandum of Understanding. On occasion, time sensitive, short-term investigations may only require informal partnerships and/or commitments. In these cases, the impacts amongst involved services with respect to their day-to-day activities is minimal.

The following is a list of JFOs in which the LPS participated during 2023, including the units that oversee them.

1. Provincial Anti-Terrorism Section (PATS):

The Provincial Anti-Terrorism Section conducts multi-jurisdictional strategic intelligence operations to proactively address terrorism and extremism in Ontario. This includes identifying and monitoring suspected terrorists, terrorist groups and individuals who are thought to be providing logistical and financial support for terrorist operations. PATS includes members from the LPS, Ontario Provincial Police (OPP) and numerous other municipal and regional services. Assigned members are provided training and remain current on issues and events related to terrorism and hate crime.

Since October 7, 2023, PATS has primarily been involved with two projects tracking activity within the province related to the ongoing Israel-Hamas war. One project captures information relating to the large-scale events like rallies and protests that have taken place to ensure the safety of all those in attendance, while the other is focused on individuals who may pose a national security concern. PATS members also work closely with other partners in the national security realm such as the RCMP – Integrated National Security Enforcement Team and the Canadian Security Intelligence Service. The LPS PATS member is assigned to the Criminal Intelligence Section. This seconded position is fully funded by the OPP. This JFO achieves its performance objectives.

2. Illegal Gambling Unit (IGU):

The Illegal Gambling Unit is housed out of the OPP Organized Crime Enforcement Bureau (OCEB-West). This unit provides a multi-jurisdictional investigative and enforcement response to organized crime, with a specific focus on illegal gaming. The seconded LPS member is the illegal gaming specialist for OCEB West. This unit provides specialized member training, educational information sessions to community groups and specific information to senior police command and government officials. This seconded member position is partially funded

LPS Joint Forces Operations (JFO) Report for 2023

(equipment and vehicle) by the OPP. The LPS IGU member is assigned to the Guns and Gangs Section.

In 2023, this member was primarily assigned to assist with organized crime investigations within OCEB – West. This member assisted on OCEB – West projects in 2023 including, Project *Fairfield* and Project *Silt*. Project *Silt* dismantled a drug trafficking network in the London area where illicit drugs and firearms were seized. Project *Fairfield* dismantled an organized crime network dealing in stolen vehicles and illicit drugs. The assigned member also completed 2 investigations in relation to complaints of illegal gambling within our community. There are few direct costs to the LPS in relation to this JFO. The public safety benefits to the city of London because of this partnership outweigh any costs. This JFO achieves its performance objectives.

3. **Provincial Asset Forfeiture Unit (PAFU):**

The Provincial Asset Forfeiture Unit (PAFU) includes members from the LPS, OPP and other police services from across Ontario. The mandate of the unit is to seize and have forfeited, the financial gains achieved through criminality by identifying, seizing, restraining, and forfeiting proceeds of crime. Additionally, PAFU conducts investigations related to money laundering, associated to those involved in such criminality. The efforts of this unit are extremely effective in addressing and even deterring criminality for which the motive is often financial gain. The LPS PAFU position receives partial funding from the OPP and the Ministry of Community Safety and Corrections Services (equipment & vehicle, but not salary). The LPS has one member assigned to this Unit. The LPS PAFU member is assigned to the Guns and Gangs Section.

In 2023, the LPS member assigned to the AFU was involved in 26 new investigations resulting in the seizure of \$801,022.70 in currency and the ordered forfeiture of \$283,656.52. Further to cash seizures and forfeitures, the AFU seized 5 motor vehicles with a total value of \$115,000.00, and 4 properties with a total value of \$1,140,000.00. There are few direct costs to the LPS in relation to this JFO. The public safety benefits to the city of London because of this partnership outweigh any costs incurred. This JFO achieves its performance objectives.

4. **Provincial Repeat Offender Parole Enforcement Unit (ROPE):**

The Provincial Repeat Offender Parole Enforcement Unit is a collaborative province-wide initiative staffed by officers from the LPS, OPP, as well as numerous other municipal and regional police services. This partnership is governed by a provincial enforcement strategy with a specific focus on locating and apprehending offenders who are unlawfully at large from custody, become wanted for arrest by violating bail or release orders, or who are a high risk and a danger to public safety. Members of ROPE work closely with Corrections Services Canada, partners who help with respect to offender management. The exchange of information and intelligence between participating agencies is of paramount importance in the success of the unit.

In 2023 ROPE was enhanced with additional provincial funding, adding additional teams, and the LPS now has three members assigned to the initiative. These three positions are fully funded by the OPP and are assigned to the Investigative Support Section.

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In 2023, the West Region ROPE team arrested 272 individuals who had outstanding arrest warrants, 125 of which occurred within the City of London. There are few direct costs to the LPS in relation to this JFO. Many of the investigations that these members were involved in were the responsibility of the LPS to investigate, so the participation of LPS in this JFO and the OPP resources that were used greatly benefitted the LPS and the City of London. This JFO achieves its performance objectives.

5. **Provincial Strategy to Protect Children from Sexual Abuse and Exploitation on the Internet:**

The Provincial Strategy is led by the OPP Child Pornography Unit and brings together twenty-seven police agencies from across Ontario, including the London Police Service (LPS). All agencies abide by an agreement with the Ministry of the Solicitor General (SolGen) to support the mandate of the strategy is to target the sexual exploitation and abuse of children on the Internet both locally and abroad. The strategy provides salary, training, and equipment funding to LPS for one Digital Forensic Constable, and training, software, and equipment funding for two Internet Child Exploitation (ICE) investigators.

The LPS commits to a total of three full-time ICE investigators and 5 additional Digital Forensic members (3 civilians, 1 Constable and 1 Detective), who analyze mobile devices and computers for evidence of child exploitation offences. In 2023, these members were a part of the Investigative Support Section.

In 2023, the ICE Unit investigators executed 43 search warrants and 49 production orders. These efforts culminated in the arrest of 18 individuals and a total of 90 charges were laid. Of great significance, 43 child victims were identified and safeguarded.

The Digital Forensics Unit (DFU), in addition to their work supporting investigations from all other LPS areas, completed 49 ICE case requests, and examined 108 mobile devices and 64 computers representing 259 terabytes of data.

There are few direct costs to the LPS in relation to this JFO. The public safety benefits to the city of London belonging to this partnership outweigh the costs incurred. This JFO achieves its performance objectives.

6. **Provincial Weapons Enforcement Unit (PWEU):**

Provincial Weapons Enforcement Unit is led by the OPP Organized Crime Enforcement Bureau and is comprised of members from the LPS, OPP and other municipal, regional, and federal services and agencies, including Canada Border Services. The unit's mandate is to identify and conduct enforcement action against persons involved in the illegal movement of firearms, ammunition, and explosives. Specifically, the offences of smuggling, trafficking, and possession of firearms are the unit's top priorities. The LPS has one member seconded to the PWEU, who reports to and readily communicates with members of the LPS Guns and Gangs Section.

In 2023, the seconded LPS member was assigned to a multi-jurisdictional firearms trafficking investigation called Project *Atom* which spanned several municipalities throughout Ontario. Over 100 firearms were seized because of this project throughout the province. In addition, this member audits and traces all the traceable firearms seized by LPS members. In 2023, 31

LPS Joint Forces Operations (JFO) Report for 2023

seized firearms were traced, all originating from the United States. There are few direct costs to the LPS in relation to this JFO. The public safety benefits to the city of London because of this partnership outweigh any costs incurred. This JFO achieves its performance objectives.

7. Provincial Guns and Gangs Enforcement Team:

The Provincial Guns and Gangs Enforcement Team operates out of the OPP Organized Crime Enforcement Bureau and is comprised of members from the RCMP, London Police Service, Windsor Police Service, Waterloo Police Service and OPP. The mandate of the team is the disruption and dismantling of gun and gang related criminal activity enhancing public safety through coordinated provincial enforcement. London Police Service have two members seconded to this team. These members report to, and regularly communicate with, the LPS Guns and Gangs Section. These two positions are fully funded.

In 2023, the LPS members seconded to the Provincial Guns and Gangs Enforcement Team completed several investigations into gangs trafficking firearms and drugs. 66 warrants were executed in 2023 resulting in 181 total charges. Further, \$2,557,515 in illicit drugs were seized along with 6 handguns. There are few direct costs to the LPS for this JFO. The public safety benefits to the city of London because of this partnership outweigh any costs incurred. This JFO achieves its performance objectives.

8. Provincial Joint Forces Cannabis Enforcement Team (PJFCET):

The Provincial Joint Forces Cannabis Enforcement Team provides a multi-jurisdictional investigative and enforcement approach to address the enforcement of cannabis legislation in the province of Ontario. The Unit has a mandate to dismantle the illegal operations of organized crime groups involved in the illegal supply of cannabis. It also embarks upon the lawful removal of illegal cannabis storefronts and online entities, while targeting the proceeds and assets gained because of these illegal enterprises. The Unit is led by the OPP, but includes police membership from: Anishinabek, Barrie, Kingston, London, Niagara, Ottawa, Waterloo, and Windsor. The LPS has one member seconded to this joint initiative which is fully funded by the OPP. The LPS PJFCET member is assigned to the Guns and Gangs Section.

In 2023, the team executed 27 search warrants, which resulted in 137 charges being laid and the seizure of \$134,895,821.00 in controlled substances and \$558,261.00 in currency. Further, in 2023 the PJFCET team assisted the LPS Guns and Gangs Section in dismantling an extensive clandestine lab operation, operating in the City of London. LPS Guns and Gangs, with the assistance of PJFCET, seized \$8,388,325.00 in illicit cannabis derivatives from this clandestine lab. There are few direct costs to the LPS in relation to this JFO. The public safety benefits to the city of London because of this partnership far outweigh any costs incurred. This JFO achieves its performance objectives.

9. Biker Enforcement Unit (BEU):

The Biker Enforcement Unit is a JFO comprised of officers from federal, provincial, and municipal police agencies, in addition to members from the Criminal Intelligence Service of Ontario. This multi-agency partnership is a demonstration of Ontario law enforcement's shared interest in combating organized crime in our respective communities. The BEU is committed to disrupting the organized crime activities of outlaw motorcycle gangs (OMG) and protecting our communities from the threat of violence associated to the criminality of these criminal networks. The unit facilitates the training of front-line patrol members to help identify

LPS Joint Forces Operations (JFO) Report for 2023

outlaw motorcycle gang members and related criminal activity. In 2023, the LPS dedicated two members to this JFO, one Detective (Sergeant) and one Detective Constable. These positions are partially funded (equipment and vehicle, but not salary). The LPS BEU members are assigned to the Criminal Intelligence Section.

In 2023, London Police Service members assigned to the BEU were actively involved in investigations targeting illegal activities of outlaw motorcycle gangs (OMGs). Notable efforts included addressing drug trafficking and criminal auto theft, resulting in arrests, drug seizures, firearm confiscations, and the recovery of stolen vehicles. Joint force operations proved highly beneficial to public safety in London, with ongoing intelligence aiding subsequent investigations. One initiative targeted Hells Angels OMG involvement in motor vehicle theft, resulting in numerous arrests, significant substance and currency seizures, and the recovery of stolen vehicles. Additionally, BEU monitored outlaw motorcycle gang activity at events, enhancing intelligence on OMG chapters and membership status. These joint efforts demonstrated substantial advantages, outweighing associated costs, and achieving performance objectives.

10. Criminal Intelligence Services Ontario (CISO) – Undercover Operator Pool:

The LPS has long supported the provincial undercover operator pool and have several members trained as undercover operators. These members have been deployed both locally and across the province, to support major investigations, in an undercover capacity. Our members also assist in facilitating the training of new undercover operators.

As of the end of 2023, there were several undercover (UC) deployments during this calendar year. Members of the Provincial Undercover Operator Pool continue to assist CISO with training on all their Undercover Handling/Operations courses. There are few direct costs to the LPS in relation to this JFO. The public safety benefits to the city of London because of this partnership far outweigh any costs incurred. This JFO achieves its performance objectives.

11. Criminal Intelligence Unit:

The Criminal Intelligence Unit (CIU) is part of the Criminal Intelligence Section. In 2023, the unit focused their intelligence efforts on organized crime members and suspected gang members who operate within our community. Regional Criminal Intelligence Service of Ontario (CISO) District 4 quarterly meetings continued in 2023, with intelligence shared amongst participating agencies. The LPS Detective (Sergeant) was also assigned as the CISO District 4 liaison officer. The role of the CISO District 4 Liaison officer consists of assisting member agencies with funding, intelligence gathering, and interjurisdictional deconfliction.

The Criminal Intelligence Service of Ontario (CISO) District 4 agencies and other participating agencies include:

- OPP –O.C.E.B. West
- OPP- P.A.T.S.- West Region (both Intelligence Team and Provincial Anti-Terrorism)
- Canada Border Services Agency (CBSA)
- Aylmer Police Service
- Chatham-Kent Police Service
- Lasalle Police Service
- Michigan State Police

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- Windsor Police Service
- R.C.M.P. "O" Division
- St Thomas Police Service
- Strathroy-Caradoc Police Service
- Sarnia police Service
- Canadian Security Intelligence Service (CSIS)
- The Department of Homeland Security (Detroit office)

The Criminal Intelligence Unit is a contributing member of the Criminal Intelligence Service of Ontario (CISO), the Criminal Intelligence Service of Canada (CISC), and the Border Enforcement and Security Team (BEST).

In 2023, CIU conducted four (4) intelligence probes (preliminary investigations) into high-level criminal organizations, drug traffickers, firearms traffickers, and gang members. The Criminal Intelligence Unit aided several outside agencies on inter-jurisdictional projects, including project Fairfield (multi-jurisdictional project involving stolen and re-vinned vehicles) Project Fairfield concluded in July 2023, with 23 arrested, 281 criminal charges, and 138 vehicles recovered.

The LPS has been a longstanding member of the Hate Crime/Extremism Investigative Team (HCEIT). Numerous police services in Ontario are also members of HCEIT to ensure sharing province wide sharing of intelligence. The mandate of HCEIT is to identify and track suspects and trends and conduct multi-jurisdictional strategic and tactical intelligence operations, involving hate crime and extremism activity. The SolGen provides partial funding for training and equipment for members of the Criminal Intelligence Unit. The Criminal Intelligence Unit continues to monitor intelligence as it relates to hate motivated incidents and crimes.

The benefits derived from these partnerships far outweigh any incurred costs. Importantly, the Joint Force Operation has successfully met its performance objectives.

12. Human Trafficking Unit (HTU)

The London Police Human Trafficking Unit (HTU) conducts proactive and reactive investigations specific to persons being trafficked, whether that is in the sex trade industry or other forced labour situations. The criminals who traffic persons do not adhere to any geographical/municipal boundaries, thus the HTU adapts by forming ad-hoc partnerships with various police services and victim support agencies across Ontario. The HTU is a member of the Anti-Human Trafficking Investigation Coordination Team and the Provincial Strategy to End Human Trafficking, which are led by the OPP. As a result, the London Police Service receives partial funding to offset costs associated to HT investigations. Investigators provide assistance on a Provincial Human Trafficking Intelligence-Led Joint Forces Strategy (IJFS). Members of the HTU are assigned to the Investigative Support Section. Trafficking persons, whether for the sex trade or labour trafficking are often committed by members of criminal organizations and/or street gangs that are transient across multiple jurisdictions.

In 2023, the HTU arrested 25 and laid 46 charges. Furthermore, they also met with suspected HT victims on 103 occasions with intentions of building rapport, providing education on exit strategies and to offer support and ensure their well-being.

There are few direct costs to the LPS in relation to JFO participation. The investigations that these members are involved in are the responsibility of the LPS to investigate, so the

LPS Joint Forces Operations (JFO) Report for 2023

participation of LPS in this JFO, and the partnering agency's resources that are sometimes used, greatly benefit the LPS and the City of London. The public safety benefits to the city of London because of these partnerships far outweigh costs incurred. This JFO achieves its performance objectives.

13. Justice Officials Protection and Investigation Section (J.O.P.I.S.)

The LPS has one member assigned to J.O.P.I.S., which is part of a multi-jurisdictional OPP led investigative team. Members of the Justice Officials Protection and Investigations Section conduct and assist in investigations of threat, intimidation or harassment directed towards Justice Sector Officials and to identify, assess and manage these actions to best mitigate risk. Members provide intelligence analysis and research, development of intelligence-led approaches, gather actionable intelligence as it relates to combating violent offenders / organized crime groups that pose a potential threat to the safety or security of Justice Sector Officials.

In 2023, JOPIS West Team investigated 67 files involving threats, intimidation, and harassment toward police, probation officers, correction officers and animal welfare inspectors. JOPIS members also provide investigative assistance to JSSO (Justice Sector Security Office) and MAG (Ministry of Attorney General) field investigators when required. This seconded member position is fully funded by the OPP and is assigned to the Criminal Intelligence Section. The public safety benefits to the city of London because of these partnerships far outweigh costs incurred. This JFO achieves its performance objectives.

14. Alcohol and Gaming Commission of Ontario (AGCO) – January 2023 – April 2023

Commenced in January 2023, ended in April 2023. The Detective Constable assigned to the Alcohol and Gaming Commission of Ontario (AGCO) over the three months conducted and provided investigative expertise for criminal investigations, gathering intelligence information related to the legalized sectors of: Ontario's iGaming, all Ontario casinos, lottery, racing and liquor establishments on behalf of the Alcohol and Gaming Commission of Ontario (AGCO) to ensure that honesty and integrity is maintained. The member assigned to this position conducted investigations within the Province of Ontario but worked out of the OPP-AGCO office at the Western Gateway Casino in London.

This seconded member position was fully funded by the OPP and was assigned to the Criminal Intelligence Section. This seconded position was terminated in April of 2023, when the LPS member sought and obtained another position within the LPS. Considering staffing shortages identified in the Uniformed Division at the time, the position was not refilled. Members of the Criminal Intelligence Section continue to liaise with our OPP AGCO partners.

15. Multi-Jurisdictional Major Case Manager Provincial Pool

The LPS have one member who is part of the Multi-jurisdictional Major Case Manager Provincial Pool. When two or more police services in Ontario, working on independent major case investigations, establish a link between two or more defined major cases where there is a reasonable suspicion that the same person(s) is responsible for the commission of the offences, a Joint Management Team (JMT) is established. The JMT then selects a Multi-Jurisdictional Major Case Manager from the pool to oversee the investigations. In 2023, the assigned member sat on several panels evaluating presentations provided by students on the

LPS Joint Forces Operations (JFO) Report for 2023

Ontario Police College multi-jurisdictional major case management course. This JFO achieved its performance objective.

Part 2: Comments:

Joint Force Operations play a vital role in proactively investigating criminal activity that transcends geographic boundaries. Sharing information and resources is a cost-effective means for combating criminal activity and optimizing public safety.

The LPS is in compliance with the London Police Services Board Policy 012 and the Provincial Adequacy Standards LE-009 in relation to Joint Force Operations.



LONDON POLICE SERVICES BOARD

“Deeds Not Words”

To: Chair and Members of the London Police Services Board

Date: March 11, 2024

Subject: **2023 Internal Task Forces Report**

Report: 24-30

Board Action:

- Update / Information Purposes Only
- Seeking Input
- Seeking Decision
- Evaluation

Synopsis: The attached 2023 Internal Task Forces Report satisfies the Ontario Ministry of Solicitor General Adequacy Standard LE-010 and the London Police Service Board Policy 013. This is an annual mandatory report to outline the London Police Service’s continuing efforts to identify crime trends and form internal task forces to address criminal activity or community issues.

Included in the statistics are internal task forces formed to address planned public protests where there is potential for criminal activity to occur. Costs due to the internal task forces were mostly embedded resource costs, **except** for two internal task forces that were formed. The 2023 Student Homecoming project in September to promote public safety and address parties incurred costs of \$311,076. Secondly, Project SAFE, assembled in 2023 to address the increase in shootings and gun violence incurred costs of \$328,142.

Background: The definition of an internal task force is a planned operation established within the police service related to the investigation of criminal activity. Although public protests do not strictly fit this definition, they are included in these statistics for the following reasons:

- they require considerable planning and deployment of resources to prevent any criminal activity.
- criminal activity is often a result if there is no police presence at these events.
- previous year’s statistics included the Student Homecoming, St Patrick’s Day, and New Year’s Eve events. Including these events are consistent with previous year’s reporting.

RE: Internal Task Forces Report for 2023

Financial Implications: Costs for the Homecoming and Project SAFE internal task forces totaled \$639,218.

Recommendation(s): That the Board receives the attached report for review.

PREPARED BY: Chris Churney, Detective Inspector, Criminal Investigation Division

SUBMITTED BY: Paul Bastien, Deputy Chief – Operations

Attachment: 2023 Internal Task Forces Report

2023 Internal Task Forces Report

Adequacy Reference No. LE-010 / LPSB Reference No. LPSB Policy 013

The London Police Services Board Policy, LPSB: 013 requires the Chief of Police to report on internal task forces established within the London Police Service (LPS). This report is being submitted in compliance with that policy.

Part 1: Performance Indicators

An internal task force is an initiative that brings together a team within the LPS for the purpose of targeting a specific area, special event, group and/or criminal activity. The following table summarizes activity related to task force activities:

<i>Measure</i>	<i>2021</i>	<i>2022</i>	<i>2023</i>
Task Forces/Projects	21	24	35
Arrests	351	59	132
Criminal Charges	232	516	610
Provincial Offence Notices	90	444	258

In 2023, the increase in the number of criminal charges laid in relation to Internal Task continued. This is due in large part to Project SAFE as well as some other task forces undertaken in 2023 that were multi-jurisdictional and collaborative. London Police Service was called upon to assist other law enforcement agencies with investigations that had elements related to London in 2023, leading to the arrest of several individuals. These arrests coincided with numerous criminal charges relating to drug trafficking, firearms smuggling, violent offences, possession of a firearm and use firearm to commit an indictable offence.

The decrease in 2023 from 2022 in Provincial Offence Notices is due to the Tow Truck enforcement project in 2022 that produced elevated levels of Provincial Offences Act charges.

All internal task forces achieved their performance objectives.

Part 2: Comments

Crime trends are identified and monitored, and criminal activity is targeted because of information gathered through internal task forces and projects that are initiated by all divisions within the London Police Service. Members of the Crime Analysis Unit, Criminal Investigation Division track all internal task forces and projects. The information gathered is used to assist in identifying crime trends and strategically deploying resources.

The London Police Service is in compliance with the London Police Services Board Policy 013 and the Provincial Adequacy Standards LE-010 in relation to Internal Task Forces.



LONDON POLICE SERVICES BOARD

“Deeds Not Words”

To: Chair and Members of the London Police Services Board

Date: March 13, 2024

Subject: **2023 Mandatory Annual Report – Missing Persons**

Report: 24-34

Board Action:

- Update / Information Purposes Only
- Seeking Input
- Seeking Decision
- Evaluation

Synopsis:

The *Missing Person Act, 2018*, came into force on July 1, 2019. Section 8 of the *Missing Person Act, 2018*, and *O. Reg. 182/19* requires that the Chief of Police report annually on the use of urgent demands made by police during missing persons investigations.

This report is being submitted in compliance with the Act. Outcomes of specific investigation do not form part of this report. Those outcomes are made available to the Board and/or public as appropriate on a case-by-case basis throughout the year.

Recommendations:

That the Board receives the report and forward it to the Solicitor General's Office.

PREPARED BY: Charlene Humble, Inspector, Uniformed Division

SUBMITTED BY: Paul Bastien, Deputy Chief – Operations

Attachments: Annual Report (Report January 16, 2024)
Annual Report Template (Form 7) – Ministry of the Solicitor General

Thai Truong
Chief of Police
London Police Service

January 17, 2024

601 Dundas Street
London, Ontario

Re: 2023 ANNUAL REPORT under the MISSING PERSONS ACT,

Sir,

Section 5 of the ***Missing Persons Act, 2018*** provides the legislative authority that an officer may make an urgent demand to a person to produce copies of records if the officer is satisfied that there are reasonable grounds to believe that the records will assist in locating the missing person. The officer must also believe that the time taken to obtain a judicial order for said records could put the missing person at harm or risk that the records could be destroyed.

Section 8 of the ***Missing Persons Act, 2018***, and ***O.Reg 182/19*** requires the Chief of Police to report annually on the use of urgent demands by members of the police service. Please find attached the annual report “form 7” outlining our use of urgent demands for information related to missing person investigations in 2023.

In summary, there were 822 distinct missing person investigations in 2023. LPS officers utilized urgent demands as an investigative tool to assist in locating vulnerable missing persons. The most common demand is that of social media, health records or cellular phone company that may provide a location including an admission to hospital for the missing person.

Annual statistics are collected by the LPS Missing Person Coordinator.

Respectfully submitted,

David Ellyatt MMM CD
Staff Sergeant #30727
Community Support Section

Attached Ministry Form 7 – “Annual Report Template”.

In accordance with O.Reg.182/19 under the *Missing Persons Act, 2018* the contents included in this report must be prepared by April 1 of each year, and made publicly available by June 1 of each year.

Data Collection

Period of data collection

Start Date (yyyy/mm/dd)
2023/01/01

End Date (yyyy/mm/dd)
2023/12/31

Name of Police Force
London Police Service

Detachment Location (if applicable)

Unit Number

Street Number
601

Street Name
Dundas Street

PO Box

City/Town
London

Province
ON

Postal Code
N6B 1X1

Total Number of Urgent Demands made
18

Number of Missing Persons Investigations in which a demand was made
11

Types of records specified in the urgent demands and total number of times that each type of record was included in the urgent demands

Records	Description	Total number of times demanded
Records containing contact information or other identifying information		
Photos, videos, or other records containing visual representation		
Records of telecommunications or records that contain other electronic communications information, including information about signals related to a person's location	Rogers, Meta (5), Sirius, Apple, Snapchat, Discard (2)	10
Records of employment information		
Records of personal health information within the meaning of the <i>Personal Health Information Protection Act, 2004</i>	Parkwood Hospital, Victoria Hospital, University Hospital, Sunnybrook Hospital Toronto	4
Records related to services received from a service provider as defined in subsection 2(1) of the <i>Child, Youth and Family Services Act, 2017</i>		
Records that related to a student of an educational institution		
Records containing travel and accommodation information		

Records	Description	Total number of times demanded
Records of financial information	BMO, Libro, RBC, TD	4
Other records		



LONDON POLICE SERVICES BOARD

“Deeds Not Words”

To: Chair and Members of the London Police Services Board

Date: March 21, 2024

Subject: **2023 Fourth-Quarter Business Plan Progress Report**

Report: 24-28

Board Action:

- Update / Information Purposes Only
- Seeking Input
- Seeking Decision
- Evaluation

Synopsis:

The 2023 fourth-quarter Progress Report of the London Police Service's *Vision for a Safer London* showcases the organization's dedication towards its strategic priorities for Community, Safety, Community Well-being, and Organizational Capacity. The report presents a detailed analysis of completed, ongoing, and deferred deliverables, emphasizing the accomplishments and continuous efforts of the organization toward these priorities. The report aims to provide a comprehensive understanding of the progress made by the London Police Service towards achieving its goals and objectives.

Background:

The 2019-2023 Business Plan of the London Police Service has identified three key strategic priorities: Community Safety, Community Well-being, and Organizational Capacity. The plan's objective is to ensure that the London Police Service is a modern, efficient, and effective police service that meets the needs of its community. The 2023 fourth-quarter Progress Report provides an update on progress towards achieving these priorities as of December 31, 2023. It also serves as a guide for future actions and informs our ongoing efforts to create a safer London.

Key Findings:

- With a total of 197 deliverables identified within this plan, the diligent efforts of the service have resulted in the completion of 137 objectives, with 34 initiatives being deferred to the forthcoming 2024-2027 strategic plan.
- Community Safety 65.1% of deliverables have been completed, 17.5% are in progress, and 12.7% have been deferred.

- Community Well-being 77.5% of deliverables have been completed, 17.5 % are in progress, and 5% have been deferred.
- Organizational Capacity 66.7% of deliverables have been completed, 3.4 % are in progress, and 27.6% have been deferred.

The report also identifies several challenges, including the impact of COVID-19 on the organization's ability to deliver on some of its priorities and the need for additional human resources and financial investment to support the implementation of specific initiatives.

Overall, the 2023 fourth-quarter Progress Report demonstrates that the London Police Service is progressing towards achieving its strategic priorities. However, there is still work to be done and the organization must continue to adapt and innovate to meet the evolving needs of its community.

Financial Implications:

There are no financial implications associated to this Report.

Recommendation:

It is recommended that the Board receive this Report for their information.

PREPARED BY: Jennifer Noel – Inspector, Corporate Support & Continuous Improvement Branch

PRESENTED BY: Trish McIntyre, Deputy Chief - Administration

ATTACHMENT: Progress Report 2023 Q4



London Police Service

Progress Report 2023 Q4

Progress on the 2019-2023 Strategic
Plan as of December 31, 2023



Vision For A Safer London

Strategic Priority 1

Community Safety

- Crime Prevention
- Law Enforcement
- Traffic Management, Enforcement and Road Safety
- Emergency Response and Public Order Maintenance

Strategic Priority 2

Community Well-Being

- Equity, Diversity and Inclusiveness
- Community Mobilization/Risk Intervention
- Response to Victims, the Vulnerable, and Racialized Persons and Groups

Strategic Priority 3

Organizational Capacity

- Innovation and Technology
- HR Strategy
- Recruitment and Retention
- Employee Development and Wellness
- Efficiency and Effectiveness of Service Delivery
- Infrastructure



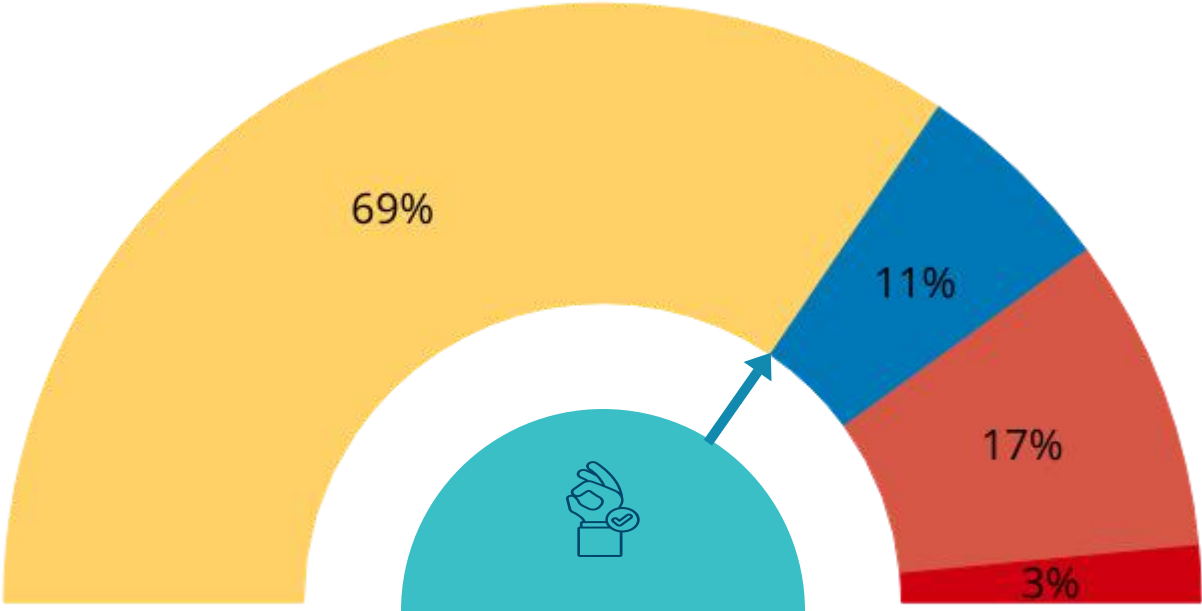
Executive Summary



In conclusion, 2023 marked a significant milestone in implementing the London Police Service's Vision for a Safer London, as outlined in the extended five-year strategic plan spanning from 2019 to 2023. With a total of 197 deliverables identified within this plan, the diligent efforts of the service have resulted in the completion of 137 objectives, with 34 initiatives being deferred to the forthcoming 2024-2027 strategic plan.

Throughout the year, persistent progress was made across the three core priorities of the strategic plan: *Community Safety*, *Community Well-being*, and *Organizational Capacity*. Notably, achievements in these areas include a 65.1% completion rate for *Community Safety* initiatives, a 77.5% completion rate for *Community Well-being*, and a 66.7% fulfillment rate for enhancing *Organizational Capacity*.

Progress Overview



Completed In Progress Deferred No longer applicable

197

Deliverables

69%

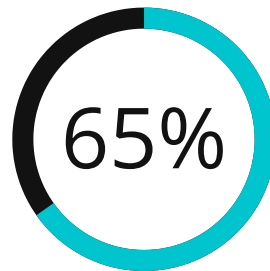
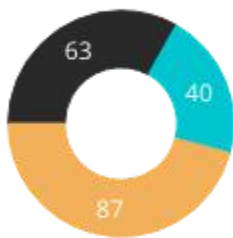
Have been completed

34 Deferred to
2024 - 2027 Strategic Plan

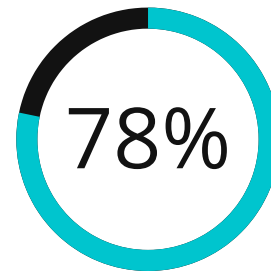
STRATEGIC PRIORITIES

Completion Rate

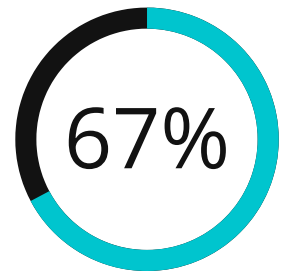
Total Deliverables



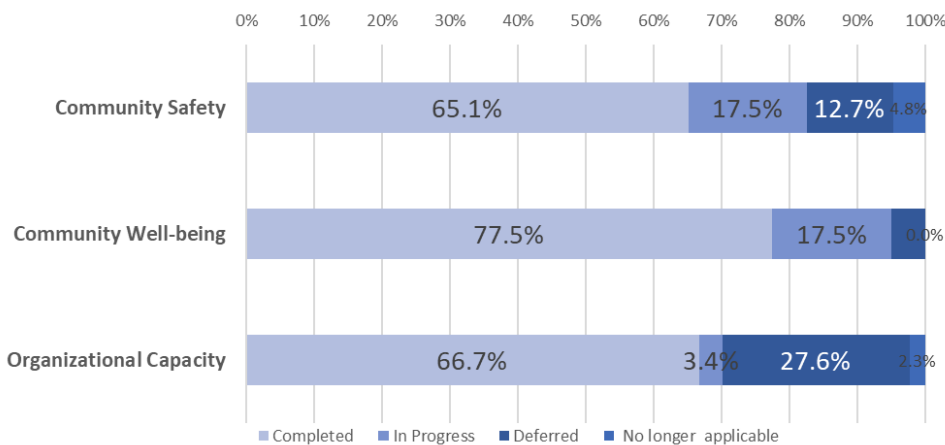
Community Safety



Community Well-being



Organizational Capacity



Await Further Action



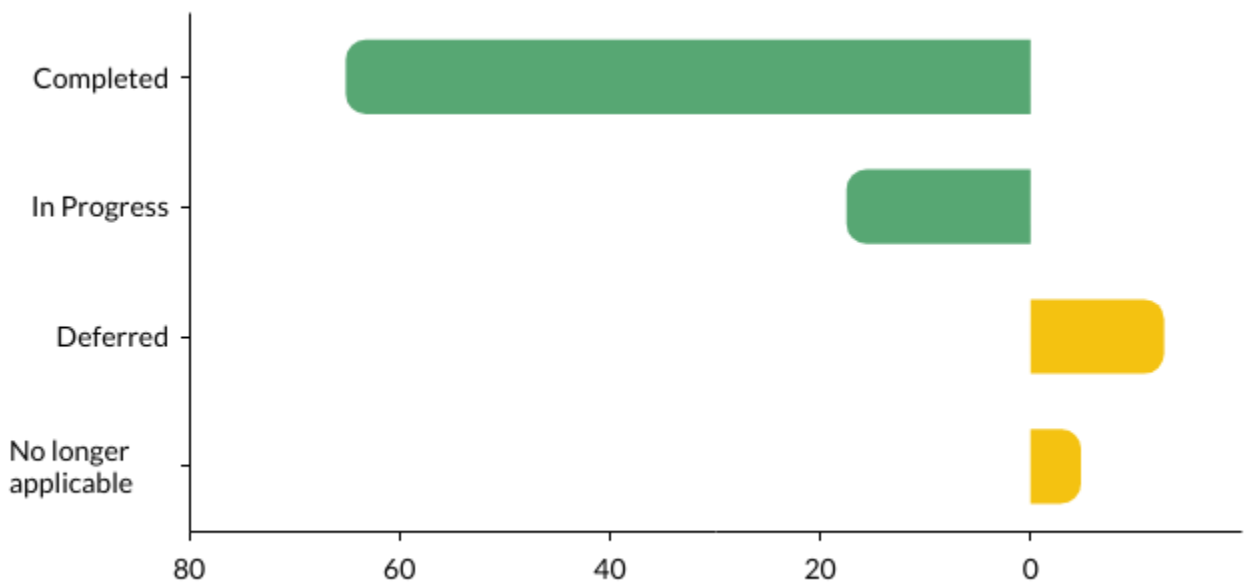
1 Community Safety

2 Community Well-being

3 Organizational Capacity

Community Safety

In 2023, commendable progress was made under the priority of "Community Safety" across various critical areas. With 63 deliverables spread across four subcategories, significant strides were made in addressing crime prevention, law enforcement, traffic management, road safety, emergency response, and public order maintenance.



	Completed	In Progress	Deferred	No longer applicable
Crime prevention	15	4		3
Law enforcement	11		1	
Traffic management, enforcement and road safety	10		2	
Emergency response and public order maintenance	5	7	5	

Community Safety

- Crime Prevention

The Human Trafficking Awareness Campaign was successful. The principles of Crime Prevention Through Environmental Design were expanded through community initiatives and training sessions. The Risk Terrain Model pilot project helped identify high-risk areas. Community partners were engaged to address safety concerns through protocol development.

- Law Enforcement

Enhancement of patrol deployments and investigative responses has been prioritized. Measures such as busy codes and a sector-based strategic deployment model are being implemented to achieve this objective. Our focus is on improving proactive capabilities and fostering collaboration with fellow law enforcement agencies.

Community Safety

- Traffic Management, Enforcement And Road Safety

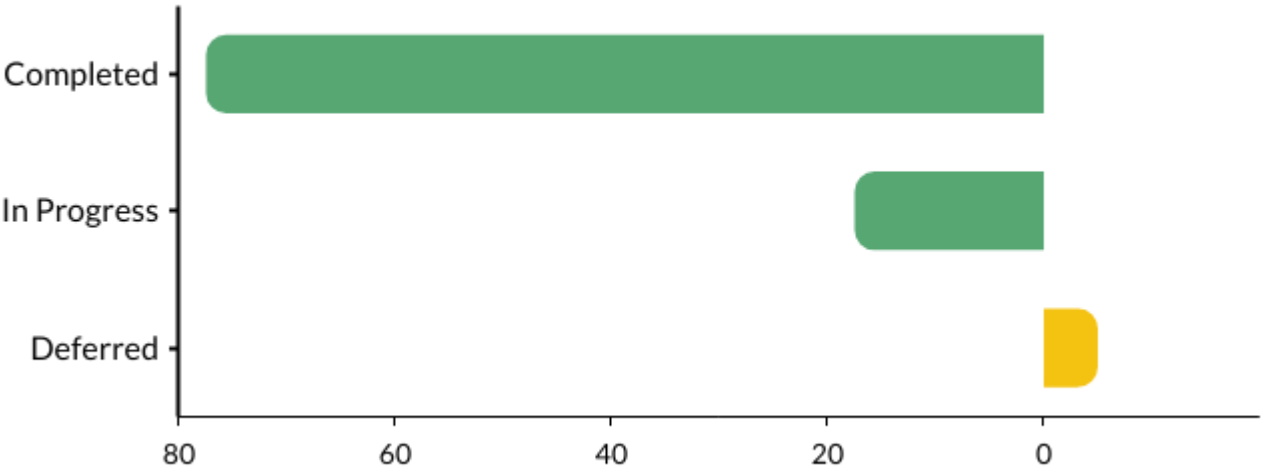
The Traffic Plan is reviewed and enhanced to address concerns about distracted, aggressive, impaired driving and seatbelt use. Training for officers on flawed operations is updated. Commercial Motor Vehicle enforcement is enhanced through joint agency inspections and media campaigns.

- Emergency Response And Public Order Maintenance

Community partnerships are being formed to improve emergency preparedness and response. This includes updating manuals and procedures, enhancing training, and developing operational plans. Efforts are being made to ensure the capacity of communications intake during critical incidents.

Community Well-being

31 out of 40 deliverables have been completed, with notable achievements in promoting equity, diversity, inclusiveness, community mobilization, risk intervention, and supporting victims, vulnerable individuals, and racialized groups. These accomplishments demonstrate the service's commitment to creating a supportive, inclusive community environment.



	Completed	In Progress	Deferred
Equity, diversity and inclusiveness	3	4	
Community mobilization/risk intervention	7	2	
Response to victims, the vulnerable, and racialized persons and groups	21	1	2

Community Well-Being

- Equity, Diversity And Inclusiveness

Efforts have been initiated to promote equity, diversity, and inclusiveness within the community. These efforts include increasing awareness and support for victims from diverse backgrounds, continuously improving the accessibility of police services, conducting Diversity and Inclusion Tours, and enhancing external communication with non-English speaking communities.

- Community Mobilization/Risk Intervention

Early intervention and prevention of risks are prioritized by collaborating with social service providers and community partners. Strategic crime analysis is enhanced, and prolific offenders are identified to foster community safety through proactive intervention. The Sexual Assault Case Review Pilot Project is being piloted by community groups, and the Situational Table is being developed to provide the best response to women at risk.

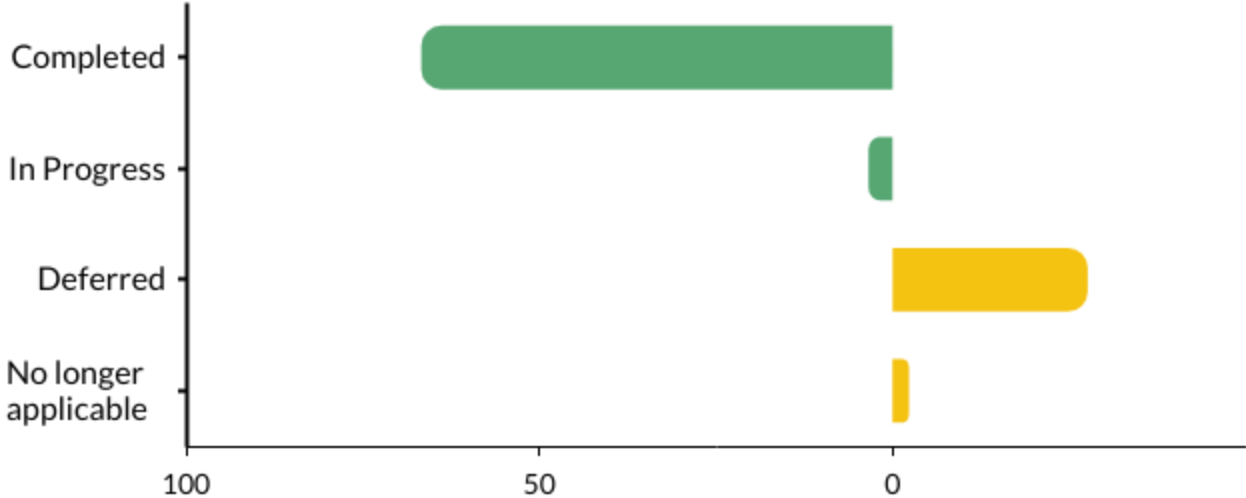
Community Well-Being

- Response To Victims, The Vulnerable, And Racialized Persons And Groups

Best practices for police engagement with persons in mental health and addiction crises, transparency and consultation with the community, and immediate on-site support and referrals to available programs and services for victims of crime and traumatic circumstances are being implemented. Initiatives include services for individuals with autism, improving response to mental health crises, and early detection and prevention of elder abuse. Cultural humility training for all members and organization-wide community outreach, transparency, and accountability are also being strengthened.

Organizational Capacity

The accomplishments in organizational capacity will serve as a solid foundation for enhancing organizational capacity and service excellence. The service has completed 87 deliverables across six subcategories, highlighting its commitment to building a resilient and efficient organization.



	Completed	In Progress	Deferred	No longer applicable
Innovation and Technology	6		3	
HR strategy	7			
Recruitment and retention	7			
Employee development and wellness	16		3	
Efficiency and effectiveness of service delivery	9	2	9	2
Infrastructure	13	1	9	

Organizational Capacity

- Innovation And Technology

Modernization of services and alignment of Information and Communication Technology objectives with strategic priorities through innovation and technology are being focused upon. Progress has been made with the implementation of self-service solutions and incident dashboards. Additionally, various cloud applications have been deployed after exploring cloud service providers, showcasing the LPS's commitment to leveraging technology for organizational enhancement.

- HR Strategy

Several initiatives were implemented by the HR department to improve efficiency and effectiveness. These include job evaluation review, modernized harassment procedures, recruitment and retention audits, student outreach program updates, and an integrated onboarding program. They reflect London Police Service's commitment to equity, diversity, inclusiveness, employee recruitment, retention, and support.

Organizational Capacity

- Recruitment And Retention

Various training initiatives have been implemented by the London Police Service, including trauma-informed investigation training in collaboration with the Domestic Crown. Wellness education and initiatives are given priority, comprehensive reviews of wellness programs are conducted, and career development is facilitated through professional development plans.

- Employee Development And Wellness

The organization prioritizes the development and well-being of its employees through various initiatives such as training programs and career development plans. Periodic reviews and enhancements of the programs are conducted to ensure they meet modern policing challenges.

Organizational Capacity

- Efficiency And Effectiveness Of Service Delivery

Efforts to improve service delivery at LPS are being made through the modernization of risk management and quality assurance processes, review of procedures, upgrade of technology capabilities, legal audits and compliance reviews, and exploration of business analytics opportunities.

- Infrastructure

The infrastructure and operational efficiency of LPS is being improved through various initiatives, such as resource allocation optimization, modern policing models implementation, and financial management processes enhancement. Communication strategies are also being expanded, a comprehensive facilities plan is being developed, and business continuity plans are being upgraded to ensure efficient resource allocation and service delivery, even during unforeseen circumstances.



Conclusion

This year-end progress report underscores the London Police Service's unwavering commitment to fostering a safer and more secure environment for all community members. By addressing key challenges, advancing ongoing initiatives, and implementing strategic priorities, the service upholds its mandate of reducing crime, enhancing community well-being, and fortifying organizational capabilities.

As the service transitions into the 2024-2027 strategic planning period, the insights gleaned from the 2023 progress report will serve as a valuable foundation. Leveraging lessons learned and building upon achievements, the London Police Service is poised to undertake the next phase of its journey, furthering its mission to protect and serve the residents of London with dedication and distinction.





LONDON POLICE SERVICES BOARD

“Deeds Not Words”

To: Chair and Members of the London Police Services Board

Date: March 12, 2024

Subject: **Sexual Assault and Child Abuse Section and the Victim Advocate Case Review Program**

Report: 24-31

Board Action:

- Update / Information Purposes Only
- Seeking Input
- Seeking Decision
- Evaluation

Synopsis:

This Board memo is submitted in response to a motion raised at the February 14, 2024, London Police Services Board meeting, which states, *“That the Board invite an LPS member as determined by Deputy Chief Bastien to a future LPSB meeting to speak to LPS’s Victim Advocate Case Review Program in relation to the 2023 Sexual Assault Investigation report.”*

The contents of this memo reflect the information that Detective Sergeant Katherine Dann, Commander of the Sexual Assault and Child Abuse Section, will provide to the Board at its March 21, 2024, meeting.

Background:

The Sexual Assault and Child Abuse Section (SACAS) is comprised of one Detective Sergeant, five Detectives, and six Detective Constables. Members of the Section are responsible for undertaking sexual assault and child abuse investigations. They also provide support to other areas of the LPS in relation to investigations involving physical or emotional abuse of Older Persons and assume these investigations if required.

The SACAS, like all of Ontario’s police services, uses the Major Case Management (MCM) system for the investigation of sexual assaults. The MCM system was developed following the completion of the Campbell Inquiry; it is an innovative approach to investigating certain types of serious crimes such as homicides and sexual assaults, and dealing with complex incidents. It is a case management methodology emphasizing accountability and a multi-disciplinary approach to investigations of major case criteria offences. It comprises a centralized coordinating body, investigative standards covering all areas, standardized training, and common case management technology for use by all Ontario police services during the investigation of criteria offences.

Sexual Assault and Child Abuse Section and the Victim Advocate Case Review Program

MCM combines specialized police training and investigative techniques with the PowerCase computer software system. PowerCase manages the vast amounts of information involved in investigations of serious crimes including sexual assault. It is especially useful in helping police identify common links in crimes committed in different locations — crimes that might have been committed by the same person.

Members assigned to the SACAS receive specialized training in Major Case Management, sexual assault investigation, investigating offences against children and against Older Persons, interviewing, and preparation of search warrants and other judicial authorizations. In addition to the training, members also attend seminars and conferences related to their mandate, to sharpen their knowledge and skills, enhance their professional development, and learn best practices related to their mandate.

The SACAS codes the status of sexual assault occurrences (such as Victim/Complainant Declines to Proceed, Insufficient Evidence to Proceed, and Unfounded) based on the categories that are identified and defined in the Canadian Centre for Justice and Community Safety Statistics (CCJCSS) Uniform Crime Reporting Survey (UCR) Manual, the most recent edition of which was published by Statistics Canada in 2023. The status categories related to sexual assaults are not created or defined by the LPS.

SACAS Statistics:

An analysis was conducted of statistics related to sexual assault occurrences reported to the LPS between 2019 and 2023. The following are the results. For clarity, the “Other” column is not a defined category in the manual; it is a total of less common occurrences which fall into other defined categories, such as the death of a suspect, or a suspect being below the chargeable age of 12.

Report Year	Occurrence Total	Charges		Unfounded		Victim/Complainant Declines to Proceed/Requests No Further Action		Insufficient Evidence to Proceed		Still Under Investigation		Other	
		Total	%	Total	%	Total	%	Total	%	Total	%	Total	%
2019	373	128	34.3%	1	0.3%	95	25.5%	112	30.0%	13	3.5%	24	6.4%
2020	420	147	35.0%	5	1.2%	147	35.0%	115	27.4%	0	0.0%	6	1.4%
2021	533	147	27.6%	1	0.2%	190	35.6%	184	34.5%	1	0.2%	10	1.9%
2022	567	176	31.0%	0	0.0%	205	36.2%	174	30.7%	4	0.7%	8	1.4%
2023	586	220	37.5%	2	0.3%	176	30.0%	146	24.9%	30	5.1%	12	2.0%

The statistics demonstrate that the number of sexual assaults reported to the LPS has risen steadily during the five-year period. There may be several reasons for this including population growth, the growing momentum of the #MeToo movement, and victims’ enhanced confidence and trust in the London Police Service to respond to their needs. Nevertheless, we understand that research indicates sexual assaults continue to be significantly underreported.

Of the sexual assaults reported to the LPS in the past five years, less than 40% have resulted in charges. It is notable, however, that the percentage of occurrences where charges have been laid has risen steadily since 2022. Conversely, while since 2020 victims have declined to proceed with charges or have requested that no further action be taken in 30% or more of the occurrences, the percentage of occurrences where victims decline to proceed with charges or request no further action reached a high in 2022 but has begun to fall. Finally, approximately 25-35% of occurrences since 2019 have lacked sufficient evidence to proceed with charges, however the

Sexual Assault and Child Abuse Section and the Victim Advocate Case Review Program

percentage of occurrences where there is insufficient evidence to proceed with charges has fallen steadily since 2021's high.

A number of occurrences remain under investigation, or they have been resolved by other means, for example the death of a suspected individual or alternate measures. Since 2019, 9 of 2,479 sexual assault occurrences were determined to be unfounded.

Violence Against Women Advocate Case Review Program

In 2017, the LPS launched a review of sexual assault investigations that were coded as "unfounded" between the years of 2010 and 2016. In September 2017, the LPS released a report which outlined the results of the "unfounded" review and included a recommendation to create an external advisory committee informed by the Philadelphia Model. By early 2018 the Violence Against Women Advocate Case Review Program was established and a Memorandum of Understanding (MOU) was developed which outlined the mandate of the Case Review Program. Current members of the Case Review Program committee include representatives from Anova, London Abused Women's Centre, Carrefour des Femmes du Sud-Ouest de l'Ontario, Muslim Resource Centre for Social Support & Integration, Atlohso Native Family Healing Services Inc., and Bellehumeur Law.

The Detective Sergeant, SACAS, acts as the LPS Liaison Officer for the Case Review Program. In advance of the members of the Case Review Program committee meeting to conduct their reviews, the LPS compiles police records pertaining to all Sexual Assault Reports where charges were not laid, including where the investigators classified the report as Unfounded. "Sexual Assault Reports" for the purpose of the MOU is defined as reports of sexual assault received by the LPS from complainants aged 16 and over, involving suspects over the age of 18.

Case Review Program Committee members examine the selected Sexual Assault Reports and:

- Identify any investigations for which the Case Review Committee has follow-up questions or requires clarification.
- Meet with the LPS Liaison Officer to discuss all questions and concerns.
- Document observations and recommendations.

In order to preserve the integrity of the third-party oversight function of the Violence Against Women Advocate Case Review Program, the LPS Liaison Officer does not participate in case reviews. The Liaison Officer is responsible for:

- Providing a secure space at LPS Headquarters for members of the Committee to do their work.
- Answering questions and providing clarifying information, as needed.
- Reviewing the documented observations and recommendations.
- Sharing positive and negative feedback with involved officers.
- Reporting any formal recommendations.

Recent SACAS Initiatives:

Since 2022, the SACAS has engaged in three significant initiatives to enhance the LPS's ability to provide the best service possible to victims of sexual assault and foster an environment where victims of sexual assault feel comfortable and supported when reporting to police. They include:

- Establishment of the Victim Support Initiative (VSI).
- Joining other community partners in the establishment of the Beacon House Child and Youth Advocacy Centre.
- Launch of the Speak Out Anonymous Reporting Tool.

Sexual Assault and Child Abuse Section and the Victim Advocate Case Review Program

The VSI is available to victims in historical and non-urgent cases for them to access if they so choose. It ensures victims are fully informed about the reporting, investigative, and court processes and the choices available to them at the start of the investigation. It also ensures that timely support from a member of Victim Services Middlesex-London or LPS Crisis Intervention and Victim Support Unit is offered and provided. Over 100 referrals were made to the VSI in 2023.

With grant support from the Department of Justice, Beacon House opened in February 2023. Child and Youth Advocacy Centres, also known as CYACs, have a focus on partnerships with service providers such as police, child protection services, justice participants and medical professionals to allow for a more responsive, seamless way for children and youth to disclose abuse and receive support. Key partners in Beacon House include the London Family Court Clinic, St. Joseph's Hospital, the Children's Aid Society, and the London Police Service, and the collaboration within Beacon House ensures a trauma-informed and child-centric approach to investigations. The Beacon House Child Advocate is available onsite to provide timely support to victims and their families. From February 15 to December 31, 2023, Beacon House served 122 children/youth and their families, nearly 3 per week. All cases stemmed from a report to the LPS SACAS about the sexual abuse, physical abuse, or neglect of a child in our community.

The Speak Out anonymous reporting tool is a web application that was initially built for the Barrie Police Service and was expanded to London in early 2023. Victims of sexual assault age 18 years and older can use the "app" to report a sexual assault anonymously if they are not prepared or cannot come forward to make a formal report to police. The program has been described as a "Crime Stoppers" type of tool for sexual violence, and the victim's identity remains completely protected. Although members of the SACAS are not able to formally investigate based on anonymous complaints, the information gathered can provide an opportunity to gain a better understanding of the types, locations, and circumstances of sexual offences being committed in our community and help to inform crime prevention messaging and targeting. It is also hoped that reporting anonymously will be a significant first step for victims who are hesitant to contact police, to gather courage to come forward and make a formal report so we can offer assistance to them and initiate an investigation. 24 victims reported anonymously through Speak Out in 2023.

Financial Implications: There are no financial implications.

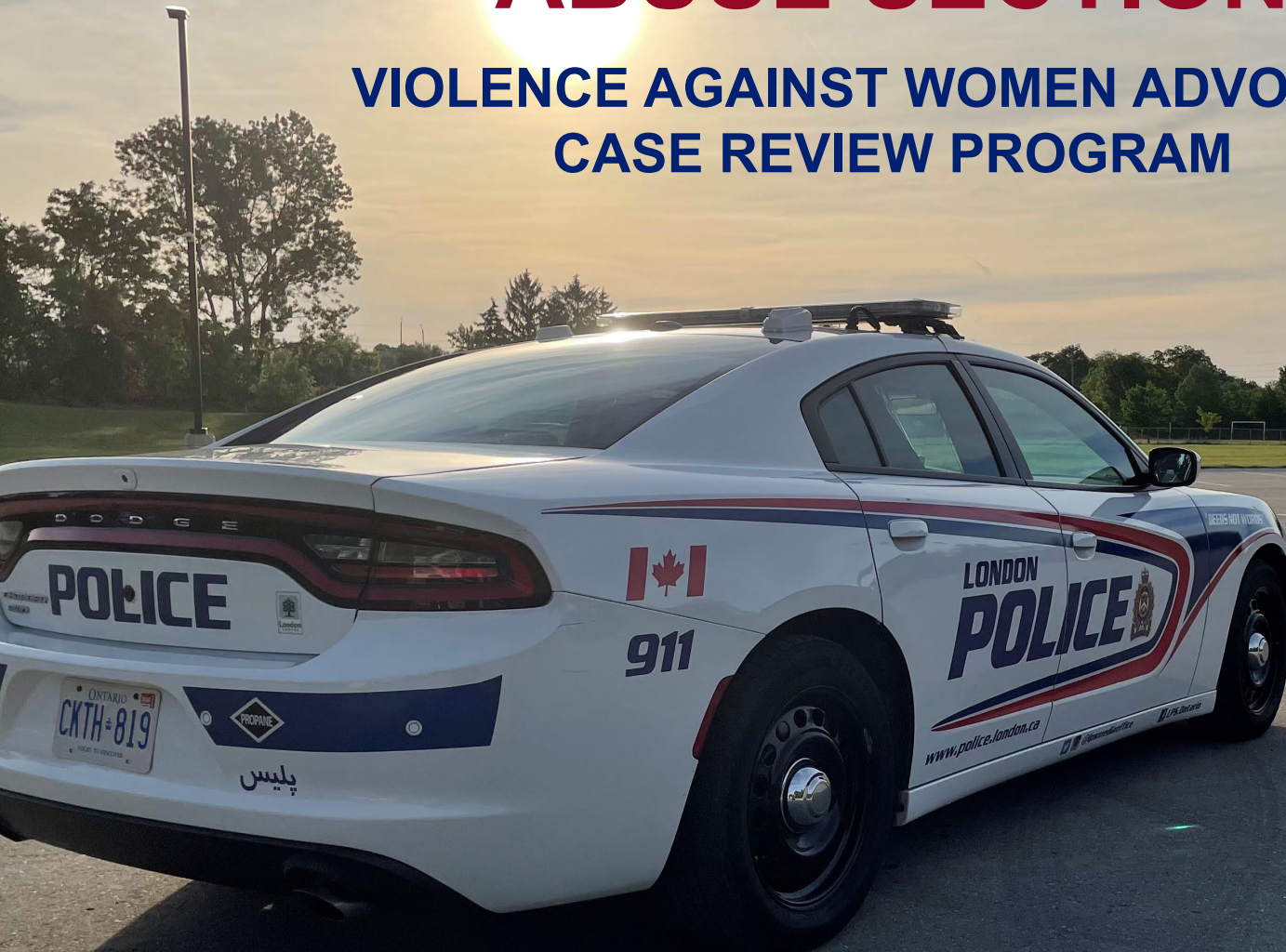
Recommendation(s): That the Board receives the information provided regarding the Sexual Assault and Child Abuse Section and the Victim Advocate Case Review Program.

PREPARED BY: Alex Krygsman, Detective Inspector – Investigative Services Branch

SUBMITTED BY: Paul Bastien, Deputy Chief - Operations

SEXUAL ASSAULT AND CHILD ABUSE SECTION

VIOLENCE AGAINST WOMEN ADVOCATE CASE REVIEW PROGRAM



DEEDS NOT WORDS



PRESENTATION SUMMARY

- **LPS SEXUAL ASSAULT AND CHILD ABUSE SECTION**
- **STATISTICAL ANALYSIS AND CLEARANCE CODES**
- **THE VICTIM ADVOCATE CASE REVIEW PROGRAM**
- **NEW INITIATIVES**

SEXUAL ASSAULT AND CHILD ABUSE SECTION

CURRENT COMPLEMENT:

- 1 Detective Sergeant
- 5 Detectives
- 6 Detective Constables

MANDATE:

- Responsible for sexual assault and child abuse investigations.
- Also provides support to other areas of the LPS in relation to physical or emotional abuse of Older Persons and assumes investigations if required.

SEXUAL ASSAULT AND CHILD ABUSE SECTION TRAINING

COURSES:

- Criminal Investigators Training - Ontario Police College
- Major Case Management- Ontario Police College
- Sexual Assault Investigation- Ontario Police College
- Investigating Offences Against Children- Ontario Police College
- Investigations Involving Older Adults- Ontario Police College
- Investigative Phased Interviewing- Canadian Police College
- Search Warrant- Ontario Police College

SEMINARS AND CONFERENCES:

- Sexual Assault Investigator's Association of Ontario
- Child Abuse Prevention Council
- Law Enforcement Agencies and Partners Protecting Seniors
- National Child and Youth Advocacy Network
- Elder Abuse London-Middlesex
- Ministry of the Attorney General



SEXUAL ASSAULT AND CHILD ABUSE SECTION

ONTARIO MAJOR CASE MANAGEMENT (MCM) SYSTEM

- Developed following the conviction of Paul Bernardo and the Campbell Inquiry to improve coordination, cooperation, and communication between police services.
- Common case management technology (PowerCase) for all Ontario police services to use during the investigation of criteria offences to manage large amounts of information and identify common links in crimes.
- Sexual assault, attempts, and other sexual offences are criteria offences for the use of the MCM system.
- Standardized approach and training when investigating criteria offences.

STATISTICS - 2019 TO 2023

Sexual Assaults reported to the London Police Service

Report Year	Occurrence Total	Charges		Unfounded		Victim/Complaint Declines to Proceed/Requests No Further Action		Insufficient Evidence to Proceed		Still Under Investigation		Other	
		Total	%	Total	%	Total	%	Total	%	Total	%	Total	%
2019	373	128	34.3%	1	0.3%	95	25.5%	112	30.0%	13	3.5%	24	6.4%
2020	420	147	35.0%	5	1.2%	147	35.0%	115	27.4%	0	0.0%	6	1.4%
2021	533	147	27.6%	1	0.2%	190	35.6%	184	34.5%	1	0.2%	10	1.9%
2022	567	176	31.0%	0	0.0%	205	36.2%	174	30.7%	4	0.7%	8	1.4%
2023	586	220	37.5%	2	0.3%	176	30.0%	146	24.9%	30	5.1%	12	2.0%

- Statistics may be higher or lower than annual reported cases on previous LPS Board Reports as additional investigation may have altered the coding on some police occurrences.
- Above are sexual assaults that were reported per year and include historical cases that did not occur in the year they were reported.



UNIFORM CRIME REPORTING - INCIDENT CLEARANCE STATUS

- Clearance status categories are not established by police services.
- Defined in the Canadian Centre for Justice and Community Safety Statistics (CCJCSS) Uniform Crime Reporting Survey (UCR) Manual June 2023, published by Statistics Canada.
- The Uniform Crime Reporting Survey uses the following terms:
 - **Victim:** A person who is the target of a violent or aggressive action (or threat) and should not be confused with a complainant who is the target of a non-violent incident.
 - **Charged/Suspect – Chargeable (CSC):** a person who has been identified as an accused person in an incident and against whom a charge may be laid in connection with that incident.



CHARGES

- At least one CSC (suspect) has been identified and there is a criminal charge laid or recommended to be laid against this individual in connection with this criminal incident.

UNFOUNDED

- An incident is unfounded if it has been determined through police investigation that there was sufficient evidence to show that the offence reported did not occur, nor was it attempted.
- This definition was effective January 1, 2018.

VICTIM/COMPLAINANT DECLINES TO PROCEED or REQUESTS NO FURTHER ACTION

- **VICTIM/COMPLAINANT DECLINES TO PROCEED (NO CSC IDENTIFIED):**
 - The CSC (suspect) cannot be identified either because the victim/complainant or other witnesses do not want to identify a CSC (suspect,) or they do not want to actively participate in the investigation.
- **VICTIM/COMPLAINANT REQUESTS THAT NO FURTHER ACTION IS TAKEN (CSC IDENTIFIED):**
 - The CSC (suspect) is known, and sufficient evidence has been obtained to support a charge, but the victim/complainant requests that no further action is taken by police and as a result police use discretion to not lay or recommend a charge.

VICTIM/COMPLAINANT DECLINES TO PROCEED or REQUESTS NO FURTHER ACTION

- **CONSIDERATIONS:**

- Justice looks different to all victims.
- Court process is traumatizing and lengthy.
- Reporting to protect other women.
- Need more time to heal and build strength.
- No statute of limitations in Canada.
- Victim's testimony is required for prosecution.
- Many victims call back and choose to proceed once they receive counselling and support.

INSUFFICIENT EVIDENCE TO PROCEED

- When there is insufficient or conflicting evidence for the police service to substantiate laying a charge or recommending a charge to the Crown.

INSUFFICIENT EVIDENCE TO PROCEED

- **CONSIDERATIONS:**

- Threshold of reasonable and probable grounds has not been met.
- Third party caller.
- Cases involving older adults or children.
- No formal statement from the victim.
- Suspect cannot be identified.

OPEN/STILL UNDER INVESTIGATION

- This clearance option is to be used for all open investigations and for those where action has yet to be taken on the reported incident.

OTHER CATEGORY

- Incidents that are “founded” and have been cleared with no charges for other reasons, including:

DEPARTMENTAL DISCRETION: For reasons not already outlined in any of the other categories police decide not to lay a charge against the CSC (Suspect). For example, if a suspect is given a warning, caution or a referral to a community-based program.

DIVERSIONARY PROGRAM: The CSC (Suspect) is diverted away from the court process into a formal diversionary program.

CSC (Suspect) UNDER 12 YEARS OF AGE: Children under 12 years of age cannot be prosecuted for criminal activities.

DEATH OF CSC (Suspect): The suspect dies prior to police laying charges.

VIOLENCE AGAINST WOMEN (VAW) ADVOCATE CASE REVIEW PROGRAM

HISTORY:

- In 2017, the LPS Chief launched a review to analyze sexual assault investigations that were coded as “unfounded” between 2010 and 2016.
- September 2017: LPS released a report that outlined the results of the “unfounded” review.
- The report included a recommendation to create an external advisory committee informed by the “Philadelphia Model.”
- March 2018: a Memorandum of Understanding was signed by members of the newly established Violence Against Women Advocate Case Review Program.

VIOLENCE AGAINST WOMEN (VAW) ADVOCATE CASE REVIEW PROGRAM

PURPOSE AND SCOPE:

- To ensure 'best practice' responses to sexual assault reports involving adult complainants and suspects.
- Improve the effectiveness of the investigative process.
- Assist with the apprehension of offenders.
- Provide the proper level of service and respect to sexual assault complainants and enhance their trust in the investigative process.
- Promote open communication and cooperation between the LPS and advocate agencies.
- Improve the transparency of LPS sexual assault investigations.

VIOLENCE AGAINST WOMEN (VAW) ADVOCATE CASE REVIEW PROGRAM

MANDATE:

- "Sexual Assault Reports" for the purpose of this MOU means reports of sexual assault received by the LPS from complainants aged 16 and over, involving suspects over the age of 18.
- In advance of the scheduled review sessions, the LPS will compile all Police Records pertaining to the following Sexual Assault Reports:
 - All Sexual Assault Reports where charges were not laid, including where the LPS investigators classified the report as UNFOUNDED.

VIOLENCE AGAINST WOMEN (VAW) ADVOCATE CASE REVIEW PROGRAM

• CURRENT MEMBERS:

- Anova
- London Abused Women's Centre
- Carrefour des Femmes du Sud-Ouest de l'Ontario
- Muslim Resource Centre for Social Support & Integration
- Atlohsa Native Family Healing Services Inc.
- Bellehumeur Law

VIOLENCE AGAINST WOMEN (VAW) ADVOCATE CASE REVIEW PROGRAM

Members of the VAW Review Committee examine the selected Sexual Assault Reports and will:

- Identify any investigations for which the VAW Review Committee has follow up questions or requires clarification.
- Meet with the LPS Liaison Officer to discuss all questions and concerns.
- Document observations and recommendations.

VIOLENCE AGAINST WOMEN (VAW) ADVOCATE CASE REVIEW PROGRAM

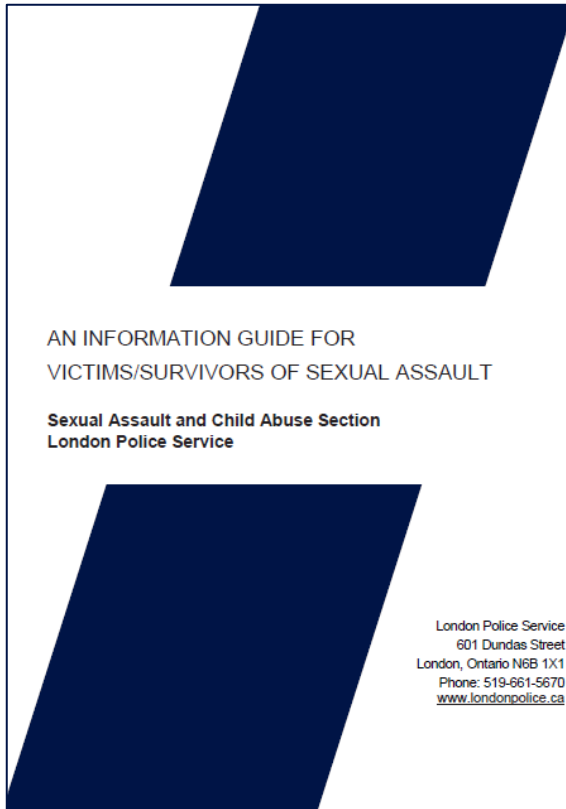
The LPS Liaison Officer is responsible for:

- Providing a secure space at LPS Headquarters for members of the Committee.
- Answering questions and providing clarifying information, as needed.
- Reviewing the documented observations and recommendations.
- Sharing positive and negative feedback with involved officers.
- Reporting any formal recommendations.

VIOLENCE AGAINST WOMEN (VAW) ADVOCATE CASE REVIEW PROGRAM STATISTICS

Report Year	Occurrences meeting mandate	Unfounded		Victim Declines to Proceed/Requests No Further Action		Insufficient Evidence to Proceed		Still Under Investigation		Other	
		Total	%	Total	%	Total	%	Total	%	Total	%
2019	191 (LPSB report stated 148)	0	(0.0%)	79	(41.4%)	100	(52.4%)	0	(0.0%)	12	(6.2%)
2020	203 (LPSB report stated 209)	3	(1.5%)	110	(54.2%)	86	(42.4%)	0	(0.0%)	4	(1.9%)
2021	296 (LPSB report stated 216)	0	(0.0%)	154	(52%)	137	(46.3%)	0	(0.0%)	5	(1.7%)
2022	256 (LPSB report stated 269)	0	(0.0%)	140	(54.7%)	112	(43.8%)	3	(1.2%)	1	(0.3%)
2023	254 (LPSB report stated 254)	2	(0.8%)	132	(52%)	95	(37.4%)	25	(9.8%)	0	(0.0%)

VICTIM SUPPORT INITIATIVE (VSI)



- Historical and non urgent cases.
- Victims have many questions about the reporting process.
- Ensures victims are fully informed about the process and their choices at the start of the investigation.
- Timely support from a member of Victim Services Middlesex-London or LPS Crisis Intervention and Victim Support Unit.
- Over 100 referrals in 2023.
- Victims have indicated the VSI was helpful to them.

BEACON HOUSE CHILD AND YOUTH ADVOCACY CENTRE (CYAC)



- Opened in February of 2023.
- Only nine other CYAC's open in all of Ontario.
- 122 children and youth supported in 2023.
- Child Advocate helps family navigate accessing supports.
- Child friendly space with two interview rooms.
- All child interviews are now conducted at the Beacon House CYAC.

SPEAK OUT - ANONYMOUS REPORTING TOOL

- Crime occurred in London.
- Victim is over the age of 18 years.
- Victim provides no identifying information.
- Sexual assault is a significantly underreported crime.
- Collection of data is essential to identify crime trends and serial offenders.
- 24 victims reported through the tool in 2023.
- The more data we collect the more useful it becomes.

Speak Out


An anonymous
reporting tool
for victims of sexual
violence/assault.

speak-out.ca

QUESTIONS

DEEDS NOT WORDS



	MEMORANDUM – London Police Services Board 24-30	
	March 2024 Public Correspondence	
	TO: LPSB Members	FROM: J. Foster, LPSB Administrator
	DATE ISSUED: March 14, 2024	DATE EFFECTIVE: March 21, 2024

Letters of gratitude were sent to community leaders who publicly supported the London Police Service Multi-Year 2024 – 2027 budget, and they are shared here.



LONDON POLICE SERVICES BOARD

BOARD MEMBERS

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M. WALKER, VICE CHAIR
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R. GAUSS, MEMBER
COUNCILLOR S. LEHMAN, MEMBER
MAYOR J. MORGAN, MEMBER
COUNCILLOR S. STEVENSON, MEMBER

March 13, 2024

Dr. Alan Shepard, President and Vice-Chancellor
Western University, Office of the President
Stevenson Hall, Suite 2107
London, Ontario N6A 5B8

Dear Dr. Shepard,

I am writing you on behalf of the London Police Services Board to express our heartfelt appreciation for the strong stand of support shown by Western University at our January 31, 2024 media conference at London Police Headquarters. It was exceedingly meaningful to have you, both figuratively and literally, standing by our side to support the London Police Service's 2024 – 2027 Budget...A Safer City Now, as well as your letter of support received the following day.

Public safety is foundational to the health, vibrancy and well-being of our beautiful city, a fact that was recognized by City Council last week when they passed the budget. Our community cannot grow, and certainly cannot thrive, unless the people who call London home feel safe. This budget addresses the safety and wellbeing of our city by increasing the number of officers to better meet community need, modernizing technology, creating safer neighbourhoods and roads, and expanding proactive community-based policing which we know has valuable and measurable results.

As the head of one of the most respected institutions in our community, and region, your support was truly valued and speaks to the long and successful history that Western University, the London Police Services Board and the London Police Service have. A relationship rooted in a foundation of collaboration, mutual support, respect and building strong partnerships with each other and with our community. Western contributes in an enormous and meaningful way to who we are as a community and defines, in large part, the shape, direction and trajectory of our community at large.

We thank you for your leadership, collaboration and partnership in ensuring our vision for a safer city now becomes a reality. We appreciate your continued and ongoing support and look forward to furthering our collaborative efforts towards making our city and community a safer, healthier, and more prosperous place to live, learn and work!

Yours very truly,

Ali A. Chahbar, Chair
London Police Services Board

CC: Chief Thai Truong, London Police Service



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March 13, 2024

Mr. Brad Campbell, Corporate Hospital Administrative Executive
London Health Sciences Centre
800 Commissioners Road East
London, Ontario N6A 5W9

Dear Mr. Campbell,

I am writing you on behalf of the London Police Services Board to express our heartfelt appreciation for the strong stand of support shown by Western University at our January 31, 2024 media conference at London Police Headquarters. It was exceedingly meaningful to have you, both figuratively and literally, standing by our side to support the London Police Service's 2024 – 2027 Budget...A Safer City Now.

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London Police Services Board

CC: Chief Thai Truong, London Police Service



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March 13, 2024

Mr. Mark Fisher, Director of Education
Thames Valley District School Board
1250 Dundas Street
London, Ontario N5W 5P2

Dear Mr. Fisher,

I am writing you on behalf of the London Police Services Board to express our heartfelt appreciation for the strong stand of support shown by Western University at our January 31, 2024 media conference at London Police Headquarters. It was exceedingly meaningful to have you, both figuratively and literally, standing by our side to support the London Police Service's 2024 – 2027 Budget...A Safer City Now.

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March 13, 2024

Mr. Peter Devlin, President
Fanshawe College, Office of the President
PO Box 7005
London, Ontario N5Y 5R6

Dear Mr. Devlin,

I am writing you on behalf of the London Police Services Board to express our heartfelt appreciation for the strong stand of support shown by Western University at our January 31, 2024 media conference at London Police Headquarters. It was exceedingly meaningful to have you, both figuratively and literally, standing by our side to support the London Police Service's 2024 – 2027 Budget...A Safer City Now.

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Ali A. Chahbar, Chair
London Police Services Board

CC: Chief Thai Truong, London Police Service



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March 13, 2024

Mr. Roy Butler, President and CEO
St. Joseph's Health Care London
268 Grosvenor Street P.O. Box 5777
London, Ontario N6A 4V2

Dear Mr. Butler,

I am writing you on behalf of the London Police Services Board to express our heartfelt appreciation for the strong stand of support shown by Western University at our January 31, 2024 media conference at London Police Headquarters. It was exceedingly meaningful to have you, both figuratively and literally, standing by our side to support the London Police Service's 2024 – 2027 Budget...A Safer City Now.

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MAYOR J. MORGAN, MEMBER
COUNCILLOR S. STEVENSON, MEMBER

March 13, 2024

Mr. Vince Romeo, Director of Education
London District Catholic School Board
5200 Wellington Road South P.O. Box 5474
London, Ontario N6E 3X8

Dear Mr. Romeo,

I am writing you on behalf of the London Police Services Board to express our heartfelt appreciation for the strong stand of support shown by Western University at our January 31, 2024 media conference at London Police Headquarters. It was exceedingly meaningful to have you, both figuratively and literally, standing by our side to support the London Police Service's 2024 – 2027 Budget...A Safer City Now.

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Ali A. Chahbar, Chair
London Police Services Board

CC: Chief Thai Truong, London Police Service